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## AGENDA COVER MEMO

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**DATE:** April 26, 2006

**TO:** Lane County Board of Commissioners

**DEPARTMENT:** Public Works Department

**PRESENTED BY:** Tom Stinchfield, Transportation Planning Engineer

**TITLE:** PUBLIC HEARING AND ORDER/In the Matter of Commenting to the Oregon Department of Transportation (ODOT) on the Region 2 Modernization Proposal for Priority Projects for the 2008-2011 Statewide Transportation Improvement Program (STIP)

### I. MOTION

Move approval of the Order.

### II. ISSUE

Having previously commented to ODOT on the 2008-2011 Statewide Transportation Improvement Program (STIP) on September 21, 2005 and again on December 14, 2005, the Board of Commissioners has been asked by ODOT to comment on a proposal from Region 2 staff for Modernization funding for 2008-2011 STIP projects in Region 2. This proposal will be discussed at a Region 2 All-Area meeting to be scheduled in June 2006. Comments are requested by May 5, 2006.

### III. DISCUSSION

#### A. Background

Consideration of the Region 2 Modernization "straw proposal" is the last in a series of preliminary actions that will lead to the publication of a draft 2008-2011 STIP in the fall of 2006. Public hearings on the complete draft will occur during the fall. Final adoption of the STIP will not be complete until the fall of 2007 by the Oregon Transportation Commission and the Federal Highway Administration.

Previously, the Board has taken several actions as requested by ODOT. The most recent was Board Order 05-12-14-16 (attached), adopted after a public hearing on December 14, 2005 to consider ODOT Modernization priorities in Lane County for the 2008-2011 STIP. Now, Region 2 staff has considered the funding available and the requests from Lane County and the three Area Commissions on Transportation (ACT) in Region 2 and has made a proposal back to these four groups for comment. The Board was briefed by ODOT staff on all of the projects on the Region 2 list at a March 22, 2006 work session. This proposal will be discussed at a Region 2 All-Area meeting in June 2006. The results of the discussions at the All-Area meeting will form the basis of the Region 2 Manager's recommendations to ODOT STIP staff for the public review draft of the STIP to be published in September 2006.

An advance hearing notice was sent electronically to local agencies and interested parties. Through our email distribution lists, this Board packet has also been sent to these distribution lists.

## B. Analysis

As reported in December, the Oregon Transportation Commission has approved a funding target for Modernization projects in the 2010 and 2011 years of \$51 million annually statewide. This amount statewide is relatively small and cannot fund many large projects. Consequently, the focus in this STIP cycle will be primarily on small additions to current projects that are partially funded. We had previously estimated that Lane County might expect \$8-10 million in projects if historical equity splits repeat. This means that new large project funds are unlikely in this STIP cycle.

The Region 2 proposal totals \$47 million, almost equally split between Development work on projects (DSTIP) and Construction funding (CSTIP). This proposal in Lane County, and in the other areas, generally is a strategy of supplementing existing funding packages on projects where construction work can move forward. In addition, DSTIP funds are proposed to develop the next set of projects so they will be ready to move into the construction phase in future STIP cycles. The proposals below are generally consistent with Board Order 05-12-14-16, adopted December 14, 2005.

Note: Each of these projects has a project information sheet and an evaluation that was done prior to the December 14, 2005 public hearing. That information has not been repeated here, but is available on [www.lanecounty.org](http://www.lanecounty.org) under the ODOT STIP link. It can also be viewed by looking at the Board of Commissioners' agenda archive for December 14, 2005.

### **Construction Projects (CSTIP)**

- **I-5/Beltline Interchange.** The proposal includes \$3.5 million in supplemental funding. The proposal does not include details on how these funds will be used. They are a supplement to the \$72.5 million contract that has been put out to bid this winter. Federal earmark funds are being held in reserve for this project prior to bid and may be available for combination with STIP funds for additional work on the interchange.
- **I-5/Coburg Interchange.** The proposal includes \$6.5 million in supplemental funding. \$14.5 million has been allocated through a combination of federal and county funds. Development work is not complete on this project, but the latest planning level estimates have been about \$20 million.
- **Beltline/Coburg Road Interchange.** The proposal includes \$2.2 million in supplemental funding. The project is currently funded at \$4.4 million in the adopted STIP.

### **Development Funding (DSTIP)**

- **Beltline, River Road to Coburg Road Study.** Addition of \$1.5 million to this study to fund completion of an environmental milestone as a development project (DSTIP). This project is currently funded at \$1 million.

- **Highway 126, Poterf Creek-Noti.** The proposal adds an additional \$500,000 for development work. This project had \$500,000 in DSTIP funds approved in the adopted STIP.

The West Eugene Parkway was included on the priority list in December, but is not proposed for additional funding in the Region 2 proposal. ODOT continues to work toward a Record of Decision (ROD) for this project, scheduled to be submitted to FHWA for approval by the end of 2006. There is also a conflict assessment process underway to discuss the WEP locally. Given the number of projects requiring funds, both locally and around the region, it seems logical to wait for the local process to conclude and the ROD issued before additional funding is requested. Currently, the adopted STIP contains \$17.7 million for the WEP.

C. Alternatives / Options

1. Adopt the Order with Exhibit A as presented.
2. Modify Exhibit A as desired by the Board.
3. Decline to adopt the Order.

D. Recommendation

Option 1.

E. Timing

Action is requested today or the following week. Comments are due May 5, 2006.

**IV. IMPLEMENTATION/FOLLOW-UP**

Staff will continue work on the 2008-2011 STIP and coordinate with ODOT as required.

**V. ATTACHMENTS**

ORDER with Letter, Exhibit A

February 16, 2006 ODOT letter with Region 2 Modernization Proposal

Board Order 05-12-14-16 on Lane County Modernization Priorities

**IN THE BOARD OF COUNTY COMMISSIONERS OF LANE COUNTY  
STATE OF OREGON**

**ORDER NO.**

- ) In the Matter of Commenting to the Oregon
- ) Department of Transportation (ODOT) on the
- ) Region 2 Modernization Proposal for Priority
- ) Projects for the 2008-2011 Statewide
- ) Transportation Improvement Program (STIP)
- )

**WHEREAS**, the Oregon Department of Transportation (ODOT) has requested input from the Lane County Board of Commissioners on the Region 2 Modernization Proposal for Priority Projects in the 2008-2011 Statewide Transportation Improvement Program (STIP) released for review February 16, 2006; and

**WHEREAS**, the Board of Commissioners held a public hearing on December 14, 2005 on ODOT 2008-2011 STIP modernization projects and commented to ODOT on projects through adoption of Order 05-12-14-16; and

**WHEREAS**, the Board of Commissioners held a public hearing on April 26, 2006 on the Region 2 modernization proposal for the 2008-2011 STIP; and

**WHEREAS**, the Board wishes to endorse the Region 2 proposal, now, therefore, it is hereby

**ORDERED** that a comment letter in substantial conformance to the letter attached herein as Exhibit A be sent to the ODOT Region 2 Planning Manager for consideration.

Dated this \_\_\_\_\_ day of April, 2006.

\_\_\_\_\_  
Bill Dwyer, Chair  
Lane County Board of Commissioners

APPROVED AS TO FORM

Date 4-19-2006 Lane County

Stephen J. Van der  
OFFICE OF LEGAL COUNSEL

**Exhibit A**

April 26, 2006

Mr. Eric Havig, Planning and Development Manager  
Oregon Department of Transportation  
Region 2 Headquarters  
455 Airport Road SE, Building B  
Salem, OR 97301

Dear Mr. Havig,

Thank you for the opportunity to review the draft ODOT Region 2 Modernization straw proposal as mailed with Mr. Scheick's letter of February 16, 2006. The Lane County Board of Commissioners held a public hearing today and discussed the Region 2 proposal for the 2008-2011 Statewide Transportation Improvement Program (STIP).

Of course, Lane County would like to see more funding for the projects in Lane County and around the region. However, given the limited amount of Modernization funding available statewide and for Region 2, this proposal is a reasonable allocation strategy in our view.

Lane County is in support of this proposal. We look forward to working with our regional partners on ODOT STIP projects in the future.

Sincerely,

Bill Dwyer  
Chair



# Oregon

Theodore R. Kulongoski, Governor

Department of Transportation  
Region 2 Headquarters  
455 Airport Road SE Building B  
Salem, Oregon 97301-5395  
Telephone (503) 986-2600  
Fax (503) 986-2630

February 16, 2006

Region 2 ACT Chairs, Vice Chairs and Commissioners

Lylla Gaebel	NWACT Chairperson
Shirley Kalkhoven	NWACT Vice Chairperson
Richard Bjelland	MWACT Chairperson
Ken Woods	MWACT Vice Chairperson
Roger Nyquist	CWACT Chairperson
Don Lindly	CWACT Vice Chairperson
Bobby Green	Lane County Commissioner
Anna Morrison	Lane County Commissioner

Subject: Region 2 Modernization Straw Proposal of Priority Projects for 2008-2011

Dear Region 2 ACT Chairs, Vice Chairs, and Commissioners:

Attached is the Region 2 Modernization Straw Proposal for your review, consideration and comment. As per our ACT Modernization Process, Region 2 has prepared this proposal based upon your priority setting efforts from last year. This proposal tries to fund your top priority projects while trying to also provide significant funds to projects for construction (CSTIP).

In accordance with the ACT Modernization Process, I am requesting that your ACT/Lane County review this proposal and provide comments back to the Region by May 5, 2006. This will allow the Region to make final adjustments that will be sent back to you at least 2 - 3 weeks prior to the All Area Meeting which will be scheduled for early June 2006. Please send your comments in writing to Erik Havig, the Region 2 Planning and Development Manager. I am hopeful that this advance work will result in a simplified and streamlined All Area Meeting.

We will be setting the date for the All Area Meeting soon. Thank you again for your participation and assistance in developing a strong Modernization program for our Region.

Sincerely,

Jeff Scheick

cc: Erik Havig, Region 2 Planning and Development Manager  
Mike Long, Region 2 Project Delivery Manager  
Carole Richardson, Area 1 Manager  
Tony Snyder, Area 3 Manager  
Vivian Payne, Area 4 Manager  
Jane Lee, Area 5 Manager

Region 2  
2008-11 Modernization Project Funding Proposal

Area 1 - NWACT		Area 3 - MWACT		Area 4 - CWACT		Area 5 - Lane County	
Project	Proposed Funding (millions)	Project	Proposed Funding (millions)	Project	Proposed Funding (millions)	Project	Proposed Funding (millions)
US 101 - Manzanita Realignment	\$ 3.00	Newberg-Dundee Transportation Improvement Program	\$ 7.00	I-5/So. Jefferson to OR 34 EIS	\$ 2.00	I-5/Beltline Interchange	\$ 3.50
US 101/OR 6 Intersection Planning	\$ 1.30	OR 22/Joseph Street to Stayton Phase 3	\$ 4.40	Van Buren Street Bridge	\$ 5.50	I-5/Coburg Interchange	\$ 6.20
US 101/Camp Rilea to Surf Pines Road Passing Lanes	\$ 0.50	I-5/Woodburn Interchange OR 22/OR 51 Phases 1 and 2 Improvements	\$ 2.00	US 101/32nd Street Signal	\$ 5.00	Beltline @ Coburg Road Beltline/River Road to Coburg EIS	\$ 2.20
<b>TOTAL</b>	<b>\$ 4.80</b>	<b>TOTAL</b>	<b>\$ 15.80</b>	<b>TOTAL</b>	<b>\$ 12.50</b>	<b>TOTAL</b>	<b>\$ 13.90</b>

**Dollar Volume CSTIP** \$23.70  
*Dollar Volume DSTIP* \$23.30

**Bold - CSTIP Project**  
*Italics - DSTIP Project*

PASSED

IN THE BOARD OF COUNTY COMMISSIONERS OF LANE COUNTY  
STATE OF OREGON

ORDER NO.  
05-12-14-16

- ) In the Matter of Commenting to the Oregon
- ) Department of Transportation (ODOT) on
- ) Countywide Modernization Project Priorities for
- ) the 2008-2011 Statewide Transportation
- ) Improvement Program (STIP)

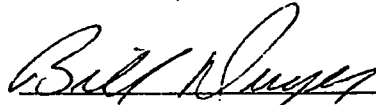
**WHEREAS**, the Oregon Department of Transportation (ODOT) has requested input from the Lane County Board of Commissioners on a countywide modernization project priority list for the 2008-2011 Statewide Transportation Improvement Program (STIP); and

**WHEREAS**, the Lane County Board of Commissioners held a public hearing on September 21, 2005 to accept public comment on projects and held an additional public hearing on December 14, 2005 to accept additional comment on a draft modernization project priority list; and

**WHEREAS**, the Board wishes to forward the countywide modernization project priorities for Lane County as shown on Exhibit A; now, therefore, it is hereby

**ORDERED** that the countywide modernization project priority list attached herein as Exhibit A be sent to the ODOT Region 2 Manager for consideration.

Dated this 14th day of December, 2005.

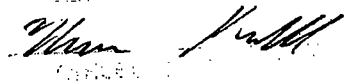


Anna Morrison, Chair

Lane County Board of Commissioners

APPROVED

12-6-05





## Exhibit A

### Countywide Modernization Project Priority List

For the 2008-2011 Statewide Transportation Improvement Program (STIP)

- **Beltline/Coburg Road Interchange.** Incremental addition of about \$2 million. The project is currently funded at \$4.4 million in the adopted STIP. ODOT staff is concerned that this is not enough and is working to define a new estimate.
- **I-5/Beltline Interchange.** Incremental addition of funds (perhaps \$2-5 million) for the next logical phase. A \$72.5 million contract is scheduled for bid in February 2006. Federal earmark funds are being held in reserve for this project prior to bid and may be available for combination with STIP funds for additional work on the interchange.
- **I-5/Coburg Interchange.** Addition of \$5.5 million to complete the funding package for this project. \$14.5 million has been allocated through a combination of federal and county funds. The latest cost estimate from ODOT is \$20 million.
- **West Eugene Parkway.** Incremental addition to Phase 1 construction. A specific amount is not yet identified, but the most logical addition appears to be funds for the at-grade connection of the Parkway to Hwy 99. Unit 1A is currently funded at \$17.7 million
- **Beltline, River Road to Coburg Road Study.** Addition of \$1.5 million to this study to fund completion of an environmental milestone as a development project (DSTIP). This project is currently funded at \$1 million.
- **Highway 126, Poterf Creek-Noti.** Additional funds for completion of an environmental milestone for this project. Amount to be identified with help from ODOT staff. This project had \$500,000 in DSTIP funds approved in the adopted STIP. It also appears likely that additional funds (\$400,000) may be reallocated from savings on a Highway 126 passing lane project.